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**The persistent high burden of child and maternal malnutrition in most states of India:
the Global Burden of Disease Study 2016**

Soumya Swaminathan et al, for the India State-level Disease Burden Initiative Collaborators

(List of authors to be added later)

Correspondence to: Lalit Dandona, Public Health Foundation of India, Plot 47, Sector 44 Institutional
Area, Gurugram – 122002, National Capital Region, India; lalit.dandona@phfi.org

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Summary

Background: Malnutrition has been a major contributor to disease burden in India, but a systematic understanding of the distribution and time trends of its components is not available for each state of India to track progress among its 1.3 billion heterogeneous population.

Methods: Using all available data, we analysed the disease burden attributable to child and maternal malnutrition, and trends of the indicators for the WHO global nutrition 2025 targets and the Sustainable Development Goals 2030 malnutrition targets, in the 29 states and 7 union territories of India (referred to as states in this analysis) from 1990 to 2016 as part of the Global Burden of Disease Study. We projected the trends so far to assess the probability of every state achieving the global targets by 2025 and 2030.

Findings: Malnutrition was the predominant risk factor for health loss in children under-five years in every state of India in 2016, accounting for 65.2% (95% uncertainty interval 62.7 to 68) of the disability-adjusted life years (DALYs). This DALY rate varied 5-fold between the states of India. Malnutrition was also the largest risk for health loss across all ages in India in 2016, responsible for 14.6% (95% UI, 13.7 to 15.5) of the total DALYs. There were substantial variations between the states in the change from 1990 to 2016 in the malnutrition indicators included in the global targets: low birth weight (-6.2% to 42.6%), childhood wasting (-60.3% to 69.3%), childhood stunting (-56.4% to -5.7%), exclusive breastfeeding for first 6 months (-8.6% to 19.1%), anaemia in reproductive age women (-3.7% to 2.8%), and childhood overweight (-14.8% to 459.1%). In 2016, the prevalence of stunting and anaemia was highest in the less developed states, and that of overweight was highest in the more developed states. If the current trends continue, there is zero probability of achieving the global 2025 targets for low birth weight and anaemia in all states of India, for wasting in most of the states, and for stunting in two-thirds of the states. There is zero probability of achieving the SDG 2030 targets for wasting, stunting, and childhood overweight in all states.

Interpretation: There is a persistent and huge burden of health loss due to malnutrition across most states of India, and the likelihood of achieving the global 2025 and 2030 malnutrition reduction

47 targets is very low in most states if current trends persist. Policy in India must address malnutrition
48 as the highest national priority if the level of human and economic development that India aspires to
49 has to be achieved, taking into account the specific trends over time in each state.

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Research in context

54 **Evidence before this study**

55 Existing evidence on the magnitude of malnutrition points to a relatively high and persistent burden
56 in India, especially among infants, children, and women of reproductive age. Given its
57 heterogeneous population of 1.3 billion residing in states undergoing varying levels of health
58 transition, a thorough understanding of trends in the burden of key malnutrition indicators in every
59 state of India is central to establishing a strong evidence base to inform state-specific policies and
60 interventions that will effectively address this public health challenge.

61 **Added value of this study**

62 This report provides a systematic and comprehensive account of the burden of child and maternal
63 malnutrition in every state of India over the past quarter century, and makes projections to
64 determine the likelihood of achieving the WHO global nutrition 2025 targets and the Sustainable
65 Development Goals 2030 malnutrition targets by each state of the country. This undertaking used all
66 accessible data and the standardised Global Burden of Disease Study methodology to compute
67 estimates of prevalence and health loss from malnutrition, benefitting considerably from the inputs
68 of expert collaborators of the India State-Level Disease Burden Initiative. While the burden of
69 malnutrition declined in India since 1990, it has persisted as the predominant risk factor for health
70 loss in children under five years in every state even in 2016, and is also the leading risk factor for
71 health loss across the population in the majority of states. The findings highlight that national trends
72 in the prevalence of malnutrition indicators from 1990 to 2016 mask considerable heterogeneity
73 among individual states, especially for wasting, stunting, and childhood overweight. This report
74 projects the trends and finds that if current trends of the malnutrition indicators continue, most
75 states of India are unlikely to achieve the WHO global nutrition 2025 targets and none is likely to
76 achieve the Sustainable Development Goals 2030 malnutrition reduction targets.

77 **Implications of all available evidence**

78 Malnutrition remains a major public health challenge across states of India, though there is
79 substantial heterogeneity between the states for the various malnutrition indicators and their trends
80 over time. The recent resurgence in policy interest in India to reduce malnutrition across the country
81 can benefit from the state-level trends in this report, which highlight the states that need most
82 attention for achieving the targets for each specific malnutrition indicator. The progress in achieving
83 the desired malnutrition reduction has to be monitored closely in all states of India, and attempts
84 must be made to understand trends at the district level as well using robust methods.

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Introduction

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Malnutrition is a major contributor to disease burden in low and middle-income countries.¹⁻⁵ Globally, over half of the deaths in children under five years can be attributed to undernutrition.^{1-3,5} Overweight among children is also increasing globally, including in Africa and Asia.^{3,6,7} Addressing the challenge of malnutrition in children and women of reproductive age is essential to ensure optimal cognitive growth and development, and overall health and productivity.

The World Health Assembly's endorsement of a comprehensive implementation plan on maternal, infant, and young child nutrition in 2012 sought to accelerate global action through a set of six nutrition targets to address the dual burden of undernutrition and overnutrition by 2025, which include low birth weight, wasting, stunting, exclusive breastfeeding in the first 6 months of life, anaemia in women of reproductive age, and childhood overweight.⁸⁻¹⁴ The United Nations Sustainable Development Goals (SDG) have also set targets for wasting, stunting, and childhood overweight aimed at ending malnutrition by 2030.¹⁵ Decades of policy and programmatic efforts have been made to tackle the continuing challenge of malnutrition. India released the National Nutrition Strategy in 2017 that outlined measures to address malnutrition in India across the life cycle,¹⁶ and the Prime Minister of India launched the National Nutrition Mission in early 2018 to bring focus and momentum to this effort.^{17,18}

The India State-Level Disease Burden Initiative recently reported a quite varied epidemiological transition among the states of India from 1990 to 2016 as part of the Global Burden of Disease (GBD) Study.^{19,20} Given this heterogeneity in health transition, the trajectory of the malnutrition indicators needs to be understood for each state of India to inform state-specific policy action commensurate with their particular situation. In this paper, we report findings on child and maternal undernutrition indicators and childhood overweight across the states of India from 1990 to 2016, and projections for each state of India to determine the probability of meeting the WHO global nutrition targets of 2025 and the SDG malnutrition targets of 2030.

111 **Methods**

112 **Overview**

113 The India State-Level Disease Burden Initiative has recently reported overall trends of diseases,
114 injuries, and risk factors from 1990 to 2016 for every state of India.^{19,20} This analysis was done as part
115 of the GBD 2016 study, which estimated disease burden due to 333 diseases and injuries organised
116 into three broad categories and 84 risk factors organised into four levels. A detailed description of
117 metrics and analytical approaches used in GBD 2016 has been reported elsewhere.¹ The initiative
118 benefitted from the efforts of expert collaborators in India who helped identify and access all
119 available data sources, assessed their scope and quality for inclusion in the estimation process, and
120 participated in the analysis and interpretation of the findings. The Health Ministry Screening
121 Committee of the Indian Council of Medical Research and the ethics committee of the Public Health
122 Foundation of India approved the work of this initiative. In this paper, we report findings on child
123 and maternal undernutrition indicators and childhood overweight across the states of India from
124 1990 to 2016, and projections for each state to assess the probabilities of achieving WHO global
125 nutrition targets and SDG malnutrition targets by 2025 and 2030, respectively.

126 **Estimation of malnutrition exposure**

127 The GBD comparative risk assessment framework was used to estimate malnutrition exposure and
128 attributable disease burden, as described in detail elsewhere.¹ The components of child and
129 maternal malnutrition in GBD include low birth weight and short gestation, child growth failure
130 (stunting, wasting, and underweight), suboptimal breastfeeding, and micronutrient deficiencies. All
131 available data sources from India that could be accessed were utilized, which included national
132 household surveys and a variety of dietary and nutrition surveys (Appendix Table 1). The modelling
133 approaches integrated multiple data inputs and borrowed information across age, time, and location
134 to produce the best possible estimates of risk exposure by location, age, sex, and year. The
135 theoretical minimum-risk level (TMREL) for each malnutrition component was established as the
136 level of risk exposure above which there is health loss in the exposed population. Summary exposure

137 values, a metric summarising the risk-weighted exposure for a population, were computed for each
138 risk; these values ranged from 0% to 100%, with 0% indicating no risk exposure and 100% indicating
139 that the entire population was exposed to the maximum risk. Covariates, which are explanatory
140 variables with a known association to GBD causes, were used to inform the estimation process,
141 especially when location-wise data were scarce.

142 For the purpose of reporting prevalence of the six malnutrition indicators, we defined low
143 birth weight as less than 2,500 grams, stunting as height-for-age below two standard deviations of
144 the median in the WHO 2006 standard curve, and wasting as weight-for-height below two standard
145 deviations of the median in the WHO 2006 standard curve. We defined exclusive breastfeeding
146 during the first 6 months of life as no other feeding during this period, and anaemia in reproductive
147 age women 15-49 years as haemoglobin less than 120 g/L in non-pregnant women and less than 110
148 g/L in pregnant women. We defined childhood overweight as body-mass index above the month
149 wise cut-offs for ages 2-4 years as reported in the International Obesity Task Force tables.^{1,21}

150 **Estimation of attributable disease burden**

151 The estimation of attributable disease burden included ascertainment of relative risk of disease
152 outcomes for risk exposure-disease outcome pairs with sufficient evidence of a causal relationship as
153 assessed using the World Cancer Research Fund grading system, and has been described elsewhere.¹
154 Population attributable fractions were estimated from risk exposure, relative risks of outcomes due
155 to exposures, and TMREL. These were used to produce estimates of deaths and disability-adjusted
156 life-years (DALYs) attributable to each malnutrition risk factor by age, sex, year, and location. The
157 major data inputs included vital registration, large population-level surveys, verbal autopsy studies,
158 surveillance data, and hospital- and community-based studies (Appendix Table 1).

159 **Analysis presented in this paper**

160 Findings are reported for 31 geographical units in India: 29 states, Union Territory of Delhi, and the
161 union territories other than Delhi (combining the six smaller union territories of Andaman and
162 Nicobar Islands, Chandigarh, Dadra and Nagar Haveli, Daman and Diu, Lakshadweep, and

163 Puducherry). The states of Chhattisgarh, Uttarakhand, and Jharkhand were created from existing
164 larger states in 2000, and the state of Telangana was created in 2014. For trends from 1990 onward,
165 the data for these four new states were disaggregated from their parent states on the basis of data
166 from the districts that now constitute these states.¹⁹ Findings are also presented for four groups of
167 states based on epidemiological transition level (ETL) as described previously.¹⁹ Briefly, ETL state
168 groups were defined on the basis of the ratio of DALYs from communicable, maternal, neonatal and
169 nutritional diseases to those from non-communicable diseases and injuries combined in 2016, with a
170 relatively lower ratio indicating higher ETL: low ETL (ratio 0.56-0.75), lower-middle ETL (0.41-0.55),
171 higher-middle ETL (0.31-0.40), and high ETL (less than 0.31). We have previously reported that
172 epidemiological transition ratios of the states of India have a significant inverse relationship with the
173 Socio-Demographic Index computed by GBD based on income, education and fertility levels, which
174 indicates broad correspondence of the ETL groups with sociodemographic development levels.¹⁹

175 We present trends in the prevalence of malnutrition indicators among under-five children
176 and women of reproductive age in the states of India from 1990 to 2016. We report DALYs
177 attributable to malnutrition among under-five children and across all ages in each state of India in
178 2016, and the diseases attributable to malnutrition and its major components in under-five children.
179 The estimates are reported with 95% uncertainty intervals based on 1000 draws where relevant. We
180 also project the prevalence of the six malnutrition indicators included in the global targets up to
181 2030 to determine the probability of achieving these targets in every state of India. The projections
182 are made using GBD methodology described elsewhere.²² This includes the use of state trends from
183 1990 to 2016 to calculate the weighted median annualised rate of change for each state, and a
184 weighting function for recent years within this time period:

$$185 \text{weight}_{\text{year}} = (\text{year} - 1990)^{\omega} / \sum_{t=1991}^T (t - 1990)^{\omega}$$

186 The WHO global nutrition targets for 2025 are: 30% reduction in low birth weight from 2012;
187 childhood wasting less than 5%; 40% reduction in childhood stunting from 2012; 50% or more
188 exclusive breastfeeding; 50% reduction of anaemia in reproductive age women from 2012; and no

189 increase in childhood overweight from 2012.⁸⁻¹⁴ The SDG malnutrition targets are elimination of
190 childhood wasting, stunting, and overweight by 2030,¹⁵ which we defined as prevalence $\leq 0.5\%$.
191 We produce 95% uncertainty intervals around each projected estimate, which are used to determine
192 the area under the curve and the probability of each state meeting the corresponding global
193 nutrition target.

194 **Role of the funding source**

195 Some staff of the Indian Council of Medical Research are co-authors on this paper as they
196 contributed to various aspects of the study and this analysis. The other funder of the study had no
197 role in the study design, data collection, data analysis, data interpretation, or writing of this paper.
198 The corresponding author had full access to all of the data in the study, and had final responsibility
199 for the decision to submit for publication.

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Results

202 Child and maternal malnutrition was the single largest risk factor contributing to health loss in
203 under-five year old children in India in 2016, as well as in each state of the country. It was
204 responsible for 65.2% of the total DALYs in India in 2016 (Table 1). This proportion was relatively
205 lower in the high ETL state group, and ranged from 50.3% in Kerala to 69.0% in Rajasthan. In 1990,
206 malnutrition contributed to 70.8% (95% UI 67.3 to 74.8) of the total DALYs in under-five children in
207 India. The DALY rate due to malnutrition in under-five children was highest in the low ETL state
208 group, and had a 5.2-fold variation between the states in 2016. Child and maternal malnutrition was
209 also the single largest risk factor for health loss across all ages together in India in 2016, responsible
210 for 14.6% of the total DALYs, even after an age-standardized decline of 62.1% (95% UI 58.2 to 65.5)
211 from 1990. Malnutrition was the leading risk factor across all ages together in the majority of states
212 comprising 72% of India's population in 2016 (Table 1). Even in the six states in which malnutrition
213 was not the leading risk factor, it contributed between 7.3% and 10.4% of the DALYs in five of those
214 states; only in Kerala its contribution was relatively lower at 4.4% of the DALYs. The all-age DALY rate
215 of malnutrition varied 6.6-fold between the states in 2016, with the highest rates in Bihar, Rajasthan,
216 Uttar Pradesh and Assam belonging to the low ETL group.

217 Among the DALYs attributable to child and malnutrition in under-five children, the highest
218 proportions were from low birth weight and short gestation (41.3%) and child growth failure
219 (20.6%), followed by suboptimal breastfeeding (2.9%) and iron deficiency (2.7%) (Appendix Table 2).
220 It is important to note that the cumulative impact of the risk factors is less than the simple addition
221 of their individual contribution as the risk factors overlap. The proportional contribution of low birth
222 weight and short gestation was higher among boys (44.1%; 95% UI 42.4 to 45.9) as compared with
223 girls (38.3%; 95% UI 36.7 to 40.1). Among the diseases attributable to malnutrition in under-five
224 children, the highest proportion of DALYs was from neonatal disorders (55.3%), followed by lower
225 respiratory infections (21.4%), diarrhoeal diseases (10.4%), and protein-energy malnutrition (6%)
226 (Figure 1). The highest proportion of DALYs attributable to low birth weight and short gestation were

227 from neonatal disorders (87.4%), with a small proportion due to lower respiratory infections (10.2%).
228 The DALYs attributable to child growth failure were mainly from lower respiratory infections (45.9%),
229 diarrhoeal diseases (28.1%), and protein-energy malnutrition (19.1%). The DALYs attributable to
230 suboptimal breastfeeding were from diarrhoeal diseases (52.8%) and lower respiratory infections
231 (47.2%).

232 Of the total DALYs in under-five children in India in 2016, 19.1% could be attributed to low
233 birth weight. Its prevalence remained unchanged in India from 1990 to 2016 (19.6%; 95% UI 18.4 to
234 20.8) (Appendix Table 3). Its prevalence did not change significantly in the ETL state groups from
235 1990 to 2016 (Figure 3), but there were major variations across the states ranging from a decline of
236 6.2% to an increase of 42.6%. Its prevalence in 2016 was relatively lower in the high ETL state group.
237 There was a 1.8-fold difference between the states (range: 14.1% to 25.9%) in 2016, with the highest
238 prevalence in Maharashtra and Madhya Pradesh (Figure 2). If these current trends of low birth
239 weight continue, there is zero probability of achieving the WHO global nutrition target of 30%
240 reduction from 2012 to 2025 in all states of India (Figure 4).

241 Child wasting accounted for 18.9% of the total DALYs in under-five children in India in 2016.
242 Its prevalence in India declined by 26.5% (95% UI -29.8% to -22.9%) from 21.6% in 1990 to 15.9% in
243 2016 (Appendix Table 4). There was a decline in all ETL state groups from 1990 to 2016, which was
244 lower in the high than in the low ETL group (Figure 3). There were marked variations across states,
245 ranging from a decline of 60.3% to an increase of 69.3%. There was a 3.5-fold difference in the
246 prevalence between the states in 2016 (range: 5.5% to 19.5%), with the highest in Maharashtra,
247 Gujarat, and Tamil Nadu (Figure 2). If these current trends of wasting continue, the overwhelming
248 majority of Indian states that are home to 99% of India's population have zero probability of
249 achieving the WHO global target of wasting prevalence less than 5% by 2025 (Figure 4). There is zero
250 probability of achieving the SDG goal target of elimination by 2030 in all states of India.

251 Of the total DALYs in under-five children in India in 2016, 4.0% could be attributed to child
252 stunting. Its prevalence in India declined by 22.2% (95% UI -26.1% to -18.1%) from 54.1% in 1990 to

253 42.1% in 2016 (Appendix Table 5). Prevalence declined in all ETL state groups from 1990 to 2016,
254 which was highest in the high ETL group and lowest in the low ETL group (Figure 3). Major variations
255 among the states were observed, ranging from -5.7% to -56.4%. In 2016, the prevalence of stunting
256 was highest in the low ETL state group (49.4%; 95% UI 46.8 to 52) and lowest in the high ETL state
257 group (24.6%; 95% UI 22.5 to 26.7). There was a 2.9-fold difference in prevalence between the states
258 in 2016 (range: 19.2 to 55.3%), with the highest in Bihar and Uttar Pradesh (Figure 2). If these trends
259 of stunting continue, 21 Indian states that have 67% of India's population and are distributed across
260 a mix of ETL groups have zero probability of achieving the WHO global target of at least 40%
261 reduction from 2012 to 2025; nine states, most of which belong to the higher ETL groups, have a
262 probability of less than 10%; and only the state of Kerala in the high ETL group has a 100%
263 probability (Figure 4). There is zero probability of achieving the SDG goal target of elimination by
264 2030 all states of India.

265 Non-exclusive breastfeeding in the first 6 months of life was responsible for 2.8% of the total
266 DALYs in under-five children in India in 2016. The prevalence of exclusive breastfeeding in India in
267 2016 was 39.2% (95% UI 22.3% to 58.3%). This prevalence was not significantly different from 1990
268 to 2016 for India or any ETL state group (Figure 3 and Appendix Table 6). Variations in the percent
269 change from 1990 to 2016 were observed across the states, ranging from -8.6% to +19.1%. There
270 was a 1.4-fold difference in prevalence between the states in 2016 (range: 32.2 to 46.4%), with the
271 lowest in Sikkim, Goa, Delhi, Gujarat, Meghalaya, and Telangana (Figure 2). If these trends of
272 exclusive breastfeeding continue, the majority of Indian states with 75% of the population have a
273 probability of less than 30% of achieving the WHO global target of at least 50% prevalence by 2025
274 (Figure 4).

275 Of the total DALYs in women aged 15-49 years in India in 2016, 7.6% could be attributed to
276 iron deficiency. Prevalence of anaemia in reproductive age women in India in 2016 was 56.2% (95%
277 UI 54.9 to 57.5). This prevalence had not changed significantly from 1990 for India or any ETL state
278 group (Figure 3 and Appendix Table 7). Minor variations in percent change from 1990 to 2016 were

279 observed across the states (range: -3.7 to 2.8%), but the prevalence did not change significantly. In
280 2016, there was a 2-fold difference in prevalence between the states (range: 33.9% to 67%), with the
281 highest in Assam, Bihar, and Jharkhand (Figure 2). If the current trends of anaemia continue, there is
282 zero probability of achieving the WHO global target of at least 50% reduction from 2012 to 2025 in
283 all states of India (Figure 4).

284 The prevalence of overweight in children aged 2-4 years in India in 2016 was 11.8% (95% UI
285 7.1 to 17.9%), which was not significantly different than in 1990. There was an increasing trend in
286 the prevalence in all ETL state groups during this period, with the increase statistically significantly in
287 the high and higher-middle ETL state groups (Figure 3 and Appendix Table 8). There was an
288 increasing prevalence gradient in 2016 from the low to the high ETL group. Major variations among
289 the states were observed, ranging from a decline of 14.8% to an increase of 459.1%. In 2016, the
290 prevalence was higher in the high and higher-middle ETL state groups spread in different parts of
291 India than in the low ETL group. There was a 5.3-fold difference in prevalence between the states in
292 2016 (range: 5.4 to 28.4%) (Figure 2). If these trends of childhood overweight continue, 19 Indian
293 states that have 54% of India's population and primarily from the higher ETL groups have a
294 probability of less than 10% of achieving the WHO global target of no increase from 2012 to 2025,
295 and most of the rest have a probability of less than 20% (Figure 4). There is zero probability of
296 achieving the SDG goal target of elimination by 2030 in all states of India.

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Discussion

299 In the early part of the 20th century, India suffered major food shortages and widespread chronic
300 undernutrition coupled with low agricultural yield and a poor food distribution system, which was
301 transformed by the Green Revolution starting in the late 1960's that resulted in increasing self-
302 sufficiency in food production and a shift towards establishing food security.²³⁻²⁵ However, even with
303 the progress in food production, India has continued to suffer from persistent undernutrition, which
304 now is coupled with evidence of overnutrition in a subset of the population.²⁵⁻³⁰ This report provides
305 a systematic compilation of the trends of the major indicators of malnutrition in all states of India
306 since 1990 than can help understand the specific challenges that need to be addressed in each state.

307 Though the burden of child and maternal malnutrition has declined in India since 1990, it
308 remains the predominant risk factor for health loss in under-five children in every state of the
309 country, and the leading risk factor for health loss across all ages in the majority of the states.
310 Regarding the recommended indicators for tracking malnutrition, the prevalence of low birth weight
311 in India was 20% in 2016, which had not changed significantly since 1990. The prevalence of
312 childhood wasting decreased in India by 26% and that of childhood stunting by 22% from 1990 to
313 2016, and their prevalence in 2016 was 16% and 42%, respectively. The prevalence of exclusive
314 breastfeeding in the first 6 months of life and anaemia in reproductive age women in India in 2016
315 was 39% and 56%, respectively, which had not changed significantly since 1990. The prevalence of
316 childhood overweight increased in India by 55% from 1990 to 2016, with a prevalence 12% in 2016.

317 Behind these national estimates are substantial subnational variations. The variations
318 between the states were high for childhood wasting, stunting and overweight, but relatively modest
319 for low birth weight, exclusive breastfeeding, and anaemia in reproductive age women. The
320 prevalence of both wasting and stunting in 2016 varied about 3-fold between the states. The
321 prevalence of stunting, an indicator of chronic undernutrition, was unsurprisingly highest in the less
322 developed states. On the hand, the prevalence of wasting, indicative of acute undernutrition, was
323 highest in some of the more developed states because these states have been able to prevent a

324 larger proportion of children from tipping over into chronic undernutrition and these states have
325 also had the largest declines in stunting. Interestingly, there has been previous reference to the
326 relatively higher rates of underweight in South Asian countries compared to Sub-Saharan African
327 countries despite comparable or higher income levels.^{30,31} The GBD findings confirm this
328 discrepancy, with South Asia, including India, continuing to have higher summary exposure values
329 for underweight, wasting, and stunting as compared with Sub-Saharan Africa.³²

330 If the current prevalence trends of the malnutrition indicators continue, most states of India
331 are projected not to achieve the WHO 2025 global nutrition targets, and no state is projected to
332 achieve the SDG 2030 malnutrition elimination targets. In addition to improving the rate of
333 reduction of stunting and wasting, clear policy emphasis is also needed to address the stagnation in
334 the trends of low birth weight, exclusive breastfeeding, and anaemia in reproductive age women
335 across most of India. In addition, the increasing trend of childhood overweight in most states of India
336 has to be addressed as well.

337 The Government of India has launched numerous initiatives in past decades to emphasize
338 nutrition as part of the national development agenda. The National Nutrition Policy in 1993 aimed to
339 address nutritional challenges that were amenable to change through direct interventions targeted
340 at vulnerable groups, as well as multi-sectoral policy tools such as food security, land reforms, and
341 nutrition monitoring and surveillance.³³ The previous National Nutrition Mission included a multi-
342 sectoral nutrition programme to create awareness on malnutrition in pregnant women and lactating
343 mothers, improve maternal and child under-nutrition in high-burden districts, and to reduce
344 anaemia burden.³⁴ The National Food Security Act passed in 2013 emphasised food and nutritional
345 security throughout the life cycle — components included provision of subsidised grains through the
346 Public Distribution System, provision of meals under the Integrated Child Development Services
347 (ICDS) for children under six years and the Mid-Day Meal Scheme for school children, and maternity
348 benefits with monetary entitlements.³⁵ The National Iron Plus Initiative launched in 2013 includes a

349 strategy to address iron deficiency anaemia across the life cycle through iron and folic acid
350 supplementation, including for adolescent girls and women of reproductive age.³⁶

351 More recently, as part of the national development agenda, the National Nutritional
352 Strategy released in 2017 proposed strengthening several maternal and child health initiatives, such
353 as the supplementary nutrition component of ICDS, Maternity Benefit Programme, Mid-Day Meal
354 Scheme, dietary diversification to improve iron and folate intake, supplementation, engaging the
355 private sector in food fortification efforts, and placing emphasis on social determinants of health,
356 such as nutrition and water, sanitation and hygiene.¹⁶ Past and ongoing efforts to address
357 suboptimal breastfeeding include guidelines to meet global recommendations, government
358 regulation on breast milk substitutes, supportive policy environments, provisions for lactation
359 support to new mothers, and effective operational platforms to deliver interventions such as
360 ICDS.^{27,37-39} To increase rates of exclusive breastfeeding, much is needed by way of health system
361 interventions that educate and train health facility staff to promote optimal infant and young child
362 feeding practices, community-based counselling interventions, and policy-level interventions such as
363 supportive maternity leave.^{12,37} The Government recently approved and launched a revamped
364 National Nutrition Mission 2017-2020, an apex body involving the Ministries of Women and Child
365 Development, Health and Family Welfare, and Water and Sanitation, to create synergy across
366 various existing nutrition-related schemes and Ministries, and monitor and guide progress towards
367 reducing stunting, undernutrition, anaemia, and low birth weight across all states and union
368 territories of India as tracked by specific annual targets.¹⁸ The proposed harmonisation of efforts
369 across various Ministries and partners is a much-needed step towards implementation of effective
370 interventions with sustainable impact on malnutrition indicators, including those that address inter-
371 generational issues such as low birth weight earlier during the pregnancy and pre-pregnancy period
372 to yield positive impacts on foetal growth and weight at birth, and overall growth and development.

373 The increasing prevalence of overweight in children has immediate consequences on
374 metabolic indicators, as well as longer-term chronic effects that linger into adulthood.⁴ Interventions

375 are needed in this vulnerable age group, especially those aimed at modifiable risk factors in the
376 home, schools, and caregiving environments, such as optimal infant and young child feeding
377 practices, a balanced dietary intake, and increasing physical activity. The Food Safety and Standards
378 Authority of India recently released a draft of the Food Safety and Standards (Safe and Wholesome
379 Food for School Children) Regulations 2018 in an effort to promote a balanced diet and limit the
380 availability of foods high in fat, salt, and sugar in schools.⁴⁰ Other countries have adopted a variety of
381 approaches, some of which may be pertinent to the Indian context. For example, Mexico proposed
382 national policy objectives to impact both individual-level behaviours, as well as those requiring
383 linkages with the food and beverage industry to reconcile public health objectives and industry
384 interests.⁴¹ Additionally, Brazil has emphasised the importance of school-based interventions to
385 tackle overweight and obesity in children, especially through availability of fresh and minimally-
386 processed foods for school-based feeding programs, and grants to farmers for the provision of fresh
387 produce for schools.⁴²

388 An integrated nutrition policy is needed, especially with seemingly divergent challenges of
389 undernutrition and overnutrition that vary across the states of India.⁴³ Addressing the persistent
390 burden of undernutrition through a farm system for nutrition model, which considers nutritional
391 criteria in the selection of components of a sustainable farming system, has been suggested as the
392 key to enhancing agricultural productivity, increasing dietary diversity, improving nutritional
393 outcomes, and promoting nutrition-sensitive agriculture.⁴⁴ The evolving concept of food security
394 from an initial emphasis on ensuring adequate food production to one that addresses access and
395 availability concerns at the household level, and promotes physical, economic, social and ecological
396 access to a balanced diet and safe drinking water throughout the life cycle needs to be part of
397 nutritional policies.²³ Impactful change will require practically effective strategies to address the
398 determinants of undernutrition, provisions for clean drinking water, reducing rates of open
399 defecation, improving women's status, coupled with integration of initiatives across government

400 ministries and sectors, political will and good governance, and strategic investments in a multi-
401 sectoral approach.^{4,27,31,45-47}

402 The general limitations of the GBD methodology have been described elsewhere.¹
403 Limitations specific to the findings in this report include relatively poor data on low birth weight, as
404 birth weight is not recorded well or remembered by parents in most instances in India, which leads
405 to relatively less reliable data on this indicator obtained in household surveys. In addition, other data
406 in nationwide surveys on child health can potentially also have variable quality, highlighted by some
407 wide variations in the estimates between different surveys conducted relatively close to each other.
408 GBD uses all available sources of data and regression techniques to obtain the best possible trends
409 from those, which to some degree avoids erratic estimates from variable survey quality. GBD
410 defined childhood overweight at age 2-4 years using the International Obesity Task Force standards
411 as more data from various countries are available for these ages, whereas WHO global nutrition
412 target uses the WHO child growth reference data for under five years of age from the United States,
413 leading to some differences. The strengths of the findings in this report include the use of all
414 accessible data sources in India to produce robust estimates related to malnutrition indicators in
415 every state of the country over a quarter century, application of the standardised GBD methodology,
416 and comprehensive inputs by leading experts in India on the analysis and interpretation of the
417 findings. In addition, the projections of trends for every state in India to assess if the global nutrition
418 targets of 2025 and 2030 would be achieved are insightful.

419 Malnutrition remains a significant threat to India's aspirations to achieve further success in
420 economic and social development. Addressing this persistent major development problem requires
421 India to ensure implementation of practically effective policies and interventions that take into
422 account the subnational variations and the context of each state. The findings in this report provide
423 a reference for monitoring the progress of malnutrition indicators over the coming years. Robust
424 estimation of malnutrition indicators and their trends over time at the district level would also be
425 needed to understand intra-state variations, especially in the many large states of India.

426

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545 **List of tables and figures**

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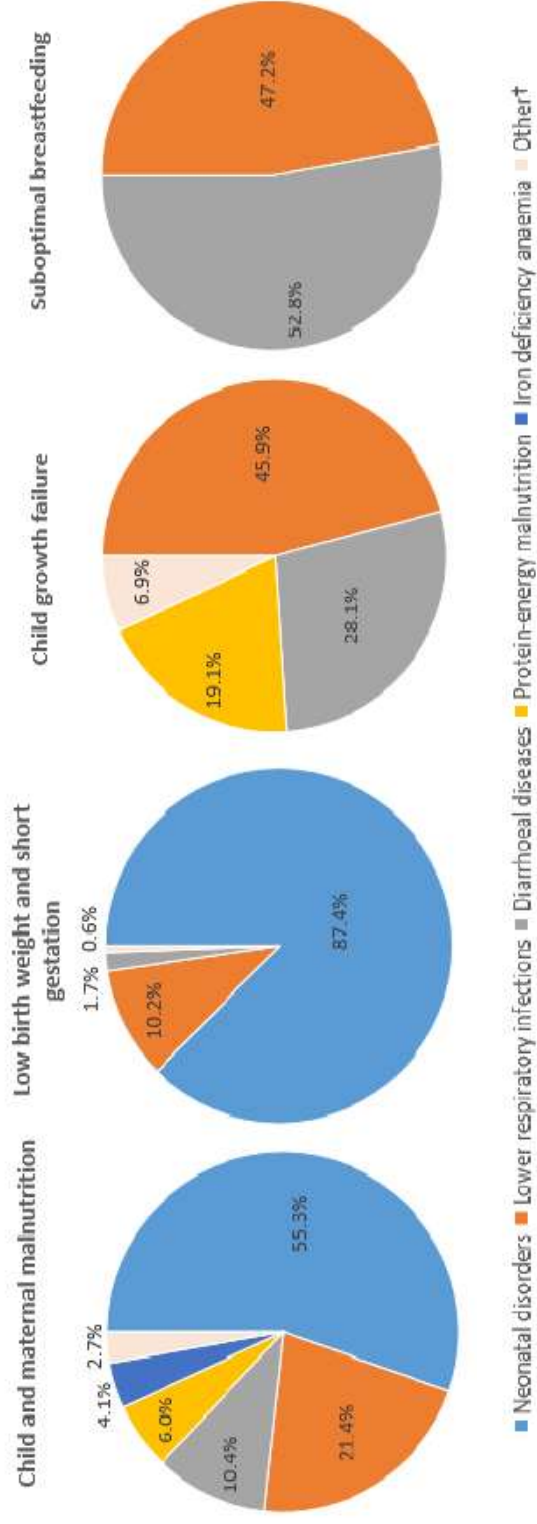
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Table 1: DALYs attributable to child and maternal malnutrition for India and states grouped by epidemiological transition level, 2016

States of India grouped by ETL (population in 2016)	Under-5 years of age			All-age		
	DALY rate per 100,000 (95% uncertainty interval)	Percent of total DALYs (95% uncertainty interval)	Ranking among all risk factors	DALY rate per 100,000 (95% uncertainty interval)	Percent of total DALYs (95% uncertainty interval)	Ranking among all risk factors
India (1,316 million)	47,762 (44,303 to 51,226)	65.2% (62.7 to 68.0)		5,169 (4,613 to 5,787)	14.6% (13.7 to 15.5)	
Low ETL (626 million)						
Bihar	56,928 (52,054 to 62,156)	65.7% (63.0 to 68.7)		7,001 (6,261 to 7,788)	18.3% (17.1 to 19.6)	
Jharkhand	57,247 (45,842 to 69,960)	64.1% (60.5 to 68.6)	1	8,045 (6,633 to 9,673)	21.7% (18.8 to 24.8)	1
Uttar Pradesh	53,418 (44,650 to 64,486)	67.5% (64.2 to 70.4)	1	6,005 (5,041 to 7,243)	17.1% (15.0 to 19.6)	1
Rajasthan	58,464 (48,718 to 69,370)	65.3% (61.1 to 69.6)	1	7,195 (6,057 to 8,439)	18.2% (16.0 to 20.5)	1
Meghalaya	59,033 (51,245 to 67,113)	69.0% (65.8 to 72.1)	1	7,331 (6,360 to 8,368)	20.1% (18.0 to 22.3)	1
Assam	40,193 (29,078 to 55,719)	60.2% (56.1 to 64.1)	1	4,720 (3,573 to 6,224)	16.0% (13.0 to 19.5)	1
Chhattisgarh	64,601 (53,225 to 78,994)	67.4% (63.8 to 70.6)	1	6,928 (5,759 to 8,360)	17.4% (15.2 to 20.0)	1
Madhya Pradesh	57,965 (48,050 to 69,544)	68.7% (65.8 to 71.3)	1	6,364 (5,348 to 7,534)	16.4% (14.3 to 18.7)	1
Odisha	55,971 (49,329 to 63,415)	66.4% (62.9 to 69.3)	1	6,663 (5,855 to 7,605)	17.7% (15.9 to 19.6)	1
Lower-middle ETL (92 million)	42,870 (32,668 to 56,196)	60.8% (56.4 to 65.7)	1	4,960 (3,898 to 6,225)	12.7% (10.5 to 15.2)	1
Arunachal Pradesh	45,119 (39,305 to 53,853)	64.2% (61.9 to 67.5)		4,798 (4,116 to 5,652)	14.2% (12.8 to 16.1)	
Mizoram	34,965 (28,763 to 42,712)	62.2% (58.3 to 65.5)	1	4,139 (3,417 to 5,031)	14.8% (12.7 to 17.3)	1
Nagaland	30,187 (24,732 to 37,119)	52.1% (46.7 to 56.8)	1	3,408 (2,814 to 4,113)	11.5% (9.8 to 13.6)	1
Uttarakhand	32,635 (19,913 to 50,134)	59.4% (55.1 to 63.6)	1	2,607 (1,737 to 3,808)	10.2% (7.3 to 13.9)	1
Gujarat	49,379 (43,533 to 54,903)	62.7% (59.4 to 65.4)	1	4,818 (4,189 to 5,448)	13.5% (12.2 to 15.0)	1
Tripura	46,046 (38,215 to 57,179)	64.8% (61.9 to 68.5)	1	5,013 (4,181 to 6,057)	14.6% (12.8 to 17.0)	1
Sikkim	49,743 (38,021 to 65,366)	66.6% (63.3 to 69.8)	1	5,131 (4,091 to 6,542)	14.8% (12.2 to 18.0)	1
Manipur	26,961 (20,769 to 34,635)	62.0% (58.7 to 65.4)	1	3,703 (2,896 to 4,607)	14.1% (11.7 to 17.0)	1
Higher-middle ETL (446 million)	27,567 (19,256 to 37,839)	59.8% (56.0 to 63.5)	1	2,494 (1,826 to 3,282)	8.3% (6.3 to 10.7)	1
Haryana	37,320 (33,904 to 41,068)	65.0% (63.0 to 67.4)		3,623 (3,130 to 4,186)	10.9% (10.1 to 11.8)	
Delhi	42,707 (35,419 to 51,162)	65.1% (62.1 to 67.9)	1	4,603 (3,808 to 5,479)	12.7% (11.1 to 14.5)	1
Telangana	39,622 (32,848 to 47,614)	66.1% (63.6 to 68.7)	1	3,473 (2,897 to 4,182)	13.0% (11.2 to 14.9)	1
Andhra Pradesh	35,591 (29,818 to 42,008)	66.4% (63.1 to 69.5)	1	3,596 (2,985 to 4,264)	11.4% (9.8 to 13.1)	1
Jammu and Kashmir	38,881 (32,381 to 47,115)	64.1% (61.2 to 67.0)	1	4,050 (3,381 to 4,841)	11.7% (10.1 to 13.4)	1
Karnataka	35,609 (31,157 to 40,901)	62.2% (59.1 to 64.9)	1	3,296 (2,830 to 3,853)	10.9% (9.7 to 12.2)	1
West Bengal	37,666 (29,351 to 47,255)	61.8% (58.4 to 66.1)	1	3,766 (2,982 to 4,614)	10.7% (9.0 to 12.5)	1
Maharashtra	37,657 (30,394 to 45,481)	65.0% (62.4 to 67.6)	1	3,445 (2,818 to 4,187)	10.4% (9.0 to 12.0)	4
Union territories other than Delhi	35,302 (28,589 to 43,281)	67.5% (65.3 to 69.8)	1	3,382 (2,755 to 4,089)	10.3% (8.8 to 12.0)	3
High ETL (152 million)	29,662 (18,192 to 48,359)	60.9% (57.4 to 65.0)	1	2,760 (1,957 to 3,982)	10.3% (7.7 to 14.0)	1
Himachal Pradesh	23,316 (19,305 to 27,543)	59.2% (56.2 to 63.6)		2,375 (1,927 to 2,870)	7.5% (6.5 to 8.4)	
Punjab	29,873 (23,210 to 37,384)	62.2% (59.1 to 65.3)	1	2,614 (2,095 to 3,237)	9.2% (7.7 to 10.9)	1
Tamil Nadu	32,466 (26,245 to 40,237)	61.0% (58.3 to 64.1)	1	3,016 (2,437 to 3,689)	8.9% (7.6 to 10.4)	5
Goa	24,291 (17,992 to 31,561)	60.5% (56.3 to 65.2)	1	2,676 (2,056 to 3,364)	8.0% (6.6 to 9.5)	5
Kerala	17,280 (9,647 to 30,654)	58.1% (54.0 to 62.5)	1	1,945 (1,263 to 3,036)	7.3% (5.0 to 10.6)	4
	12,539 (9,719 to 15,673)	50.3% (45.9 to 58.5)	1	1,212 (940 to 1,542)	4.4% (3.7 to 5.2)	9

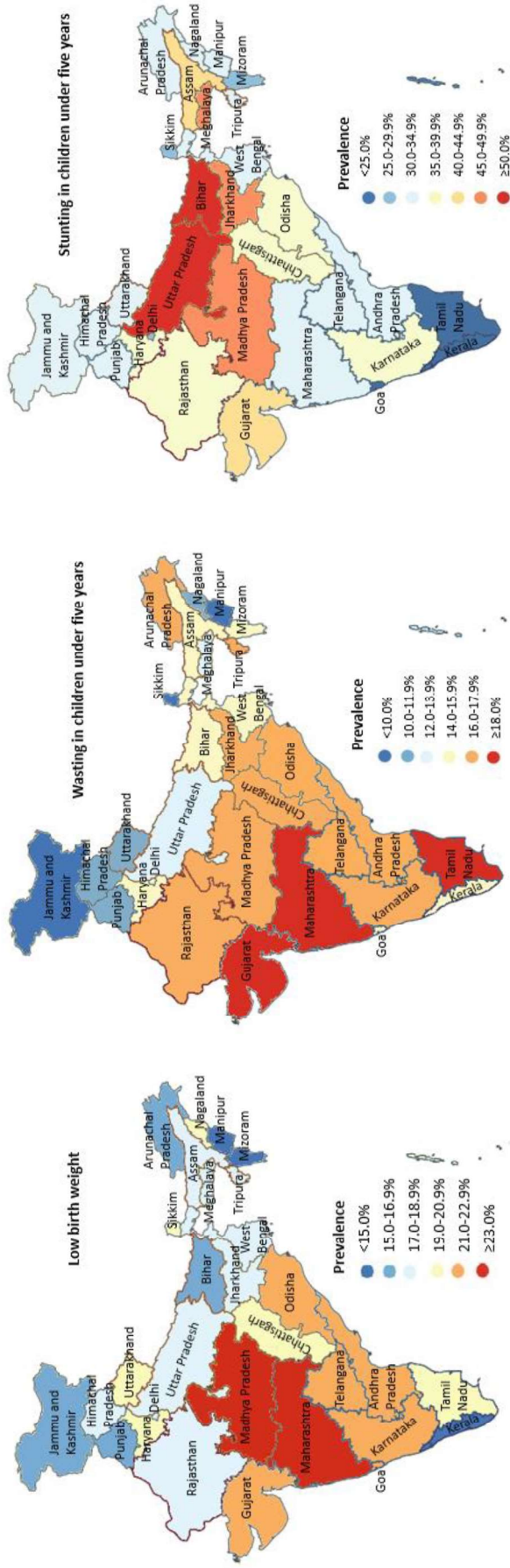
Rankings are reported in relation to the seventeen GBD level 2 risk factors. DALY=disability-adjusted life-year. ETL=epidemiological transition level.

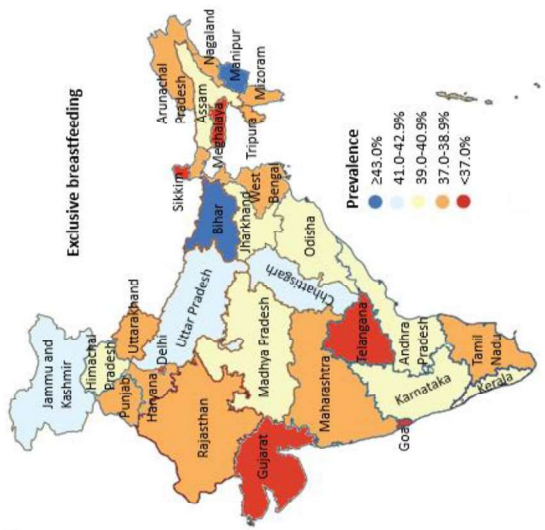
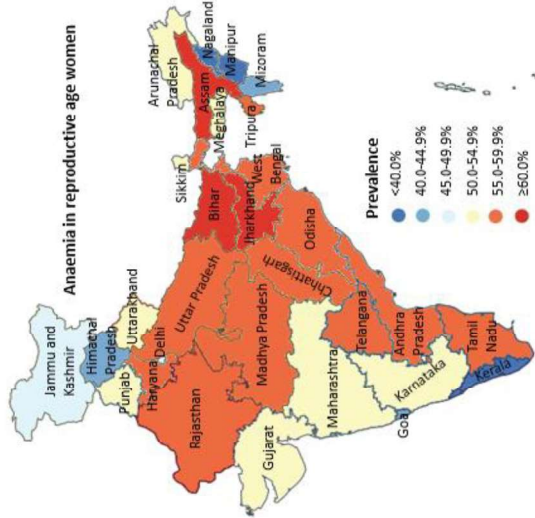
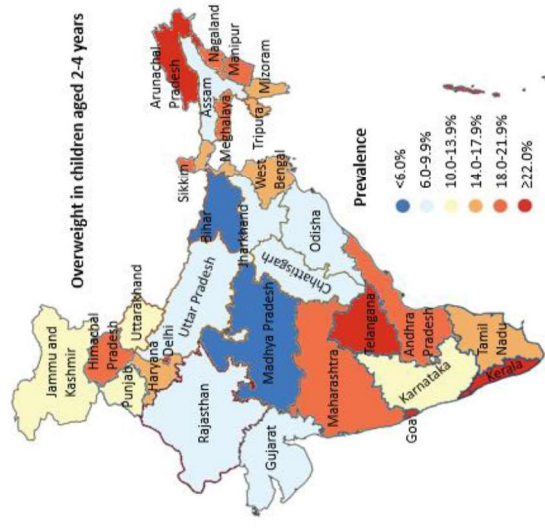
Figure 1: Diseases attributable to child and maternal malnutrition and its major components* in children under five years in India, 2016



*Data are presented for the three leading components of child and maternal malnutrition; data shown are percent of total DALYs for each risk attributable to different diseases. †For child and maternal malnutrition the other category includes childhood infections other than diarrhoeal diseases and lower respiratory infections, vitamin A deficiency, and sudden infant death syndrome; for child growth failure, the other category includes measles.

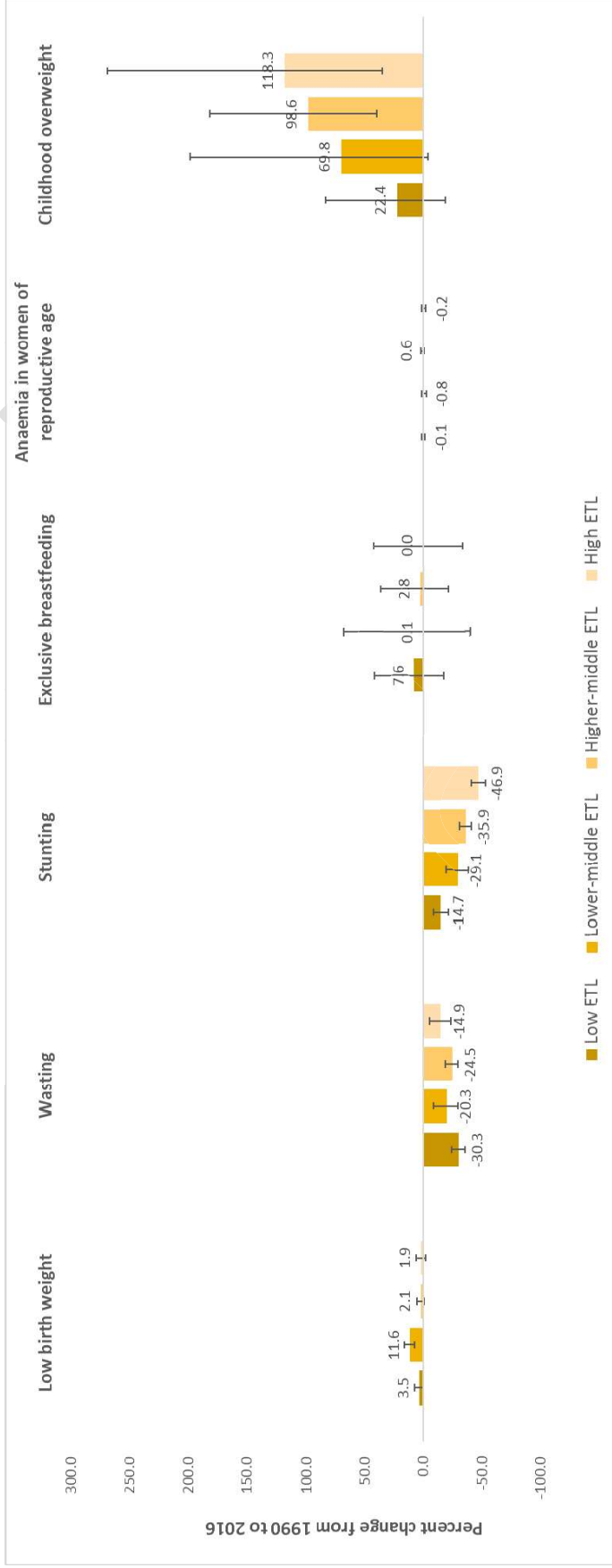
Figure 2: Prevalence of the six global nutrition targets in the states of India in 2016





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Figure 3: Percent change from 1990 to 2016 in the prevalence of the six global nutrition targets in the states of India grouped by epidemiological transition level



The error bars represent 95% uncertainty intervals. ETL=epidemiological transition level.

Figure 4: Probability of achieving global targets for malnutrition by the states of India

States of India grouped by ETL	Probability of achieving WHO Global Nutrition Targets 2012-2025*					Probability of achieving Sustainable Development Goals Targets 2030†				
	Low birth weight	Wasting in under-five children	Stunting in under-five children	Exclusive breastfeeding in first six months	Anaemia in reproductive age women	Overweight in children 2-4 years	Wasting in under-five children	Stunting in under-five children	Overweight in children 2-4 years	
India	0%	0%	0%	24%	0%	8%	0%	0%	0%	
Low ETL										
Bihar	0%	0%	0%	33%	0%	17%	0%	0%	0%	
Jharkhand	0%	0%	0%	29%	0%	16%	0%	0%	0%	
Uttar Pradesh	0%	0%	0%	30%	0%	14%	0%	0%	0%	
Rajasthan	0%	0%	0%	21%	0%	11%	0%	0%	0%	
Meghalaya	0%	0%	0%	18%	0%	13%	0%	0%	0%	
Assam	0%	0%	0%	25%	0%	15%	0%	0%	0%	
Chhattisgarh	0%	0%	1%	28%	0%	6%	0%	0%	0%	
Madhya Pradesh	0%	0%	0%	23%	0%	15%	0%	0%	0%	
Odisha	0%	0%	0%	24%	0%	6%	0%	0%	0%	
Lower-middle ETL										
Arunachal Pradesh	0%	0%	0%	19%	0%	5%	0%	0%	0%	
Mizoram	0%	0%	0%	17%	0%	31%	0%	0%	0%	
Nagaland	0%	0%	0%	20%	0%	30%	0%	0%	0%	
Uttarakhand	0%	0%	0%	21%	0%	2%	0%	0%	0%	
Gujarat	0%	0%	0%	17%	0%	8%	0%	0%	0%	
Tripura	0%	0%	<1%	19%	0%	8%	0%	0%	0%	
Sikkim	0%	‡	<1%	7%	0%	56%	0%	0%	0%	
Manipur	0%	0%	0%	41%	0%	9%	0%	0%	0%	
Higher-middle ETL										
Haryana	0%	0%	0%	17%	0%	5%	0%	0%	0%	
Delhi	0%	0%	1%	14%	0%	6%	0%	0%	0%	
Telangana	0%	0%	3%	24%	0%	13%	0%	0%	0%	
Andhra Pradesh	0%	0%	0%	20%	0%	3%	0%	0%	0%	
Jammu and Kashmir	0%	‡	0%	28%	0%	9%	0%	0%	0%	
Karnataka	0%	0%	0%	23%	0%	6%	0%	0%	0%	
West Bengal	0%	0%	<1%	21%	0%	9%	0%	0%	0%	
Maharashtra	0%	0%	2%	18%	0%	7%	0%	0%	0%	
Union territories other than Delhi	0%	0%	<1%	19%	0%	13%	0%	0%	0%	
High ETL										
Himachal Pradesh	0%	0%	0%	24%	0%	3%	0%	0%	0%	
Punjab	0%	0%	0%	22%	0%	6%	0%	0%	0%	
Tamil Nadu	0%	0%	7%	22%	0%	9%	0%	0%	0%	
Goa	0%	0%	0%	11%	0%	4%	0%	0%	0%	
Kerala	0%	0%	100%	25%	0%	6%	0%	0%	0%	

Probability of achieving global targets



*The WHO global nutrition targets for 2025 are: 30% reduction in low birth weight from 2012; childhood wasting less than 5% in 2025; 40% reduction in childhood stunting from 2012; 50% or more exclusive breastfeeding in 2025; 50% reduction of anaemia in reproductive age women from 2012; and no increase in childhood overweight from 2012. †The malnutrition targets of the Sustainable Development Goals are elimination of childhood wasting, stunting, and overweight by 2030, which were defined as prevalence ≤0.5% for this analysis. ‡Reliable estimates of the wasting global target for 2025 for Jammu and Kashmir and for Sikkim could not be produced due to data issues. ETL=epidemiological transition level.